



**Regional District of Nanaimo Board Voting Formula – Potential Options and Considerations**

**RECOMMENDATIONS**

1. That the Board receive the report titled “Regional District of Nanaimo Board Voting Formula – Potential Options and Considerations” dated March 3, 2026, for information.
2. That the Board support a change to the Regional District of Nanaimo Board Voting Formula.
3. That the Board provide direction on which Voting Formula Option(s) the Board would like to further consider.
4. That the Board direct that letters regarding the voting formula options that the Board would like to further consider be sent to the Mayor and Council of the City of Nanaimo, the City of Parksville, the District of Lantzville and the Town of Qualicum Beach seeking their input.
5. That the Board approve the Engagement Plan Highlights included as Attachment No. 2 to this report.

**BACKGROUND**

The Board passed the following resolution at its September 9, 2023, Regular Board meeting:

23-432

That staff be directed to bring back a report to the Board on the projected 2026 Census population figures and the potential impacts to the Board’s composition and voting strength.

ADOPTED ON CONSENT

The Board subsequently passed the following resolution at its May 14, 2024, Regular Board Meeting:

24-261

It was moved and seconded that the Board authorize staff to enter into discussions with the Ministry of Municipal Affairs to review the voting unit assigned to the Regional District of Nanaimo and to look at options to change the voting unit that would maintain the principle of representation by population underlying the composition and operation of regional districts in British Columbia.

CARRIED UNANIMOUSLY

The report considered by the Board at the May 14, 2024, Regular Board Meeting is included as Attachment No. 1.

**Discussion with Ministry**

Further to the Board’s direction, Regional District of Nanaimo (“RDN”) staff met with staff from the Ministry of Housing and Municipal Affairs (“Ministry”) to discuss the voting formula options and received recommendations

from the Ministry of questions for the Board to consider and information to include in a proposal requesting a change to the voting formula.

While some of the process in considering a voting formula involves mathematical calculations, the Ministry stressed that a value-based approach is important in developing a proposal for changing the formula to one that meets the projected short-term and long-term (“scalability”) priorities of the RDN to support effective governance. All projected population numbers used in this report are based on the Ministry’s projections.

The Ministry’s recommendation would be to ensure the proposal considers and responds to scalability in the long-term where the City of Nanaimo would not require 10 directors to be appointed in 2041 and not even require 9 directors to allow for at least one alternate director appointment. The Ministry’s policy is for each jurisdiction to retain at least 2 weighted votes. The proposal for a change to the voting formula may include a change to the voting unit, the divisor, or both (explained below and in Attachment No. 3 “Voting Formula Options”.) Ideally, the Board will have a fulsome discussion and achieve consensus on a proposal that will subsequently be submitted to the Ministry.

The questions raised during communications with the Ministry are listed below (bulleted items) with information available at this time (in blue). The Board may wish to further consider these questions, and the Board’s responses will be used to support a proposal to the Ministry and/or inform the next report to Board.

“In short, to properly assess a request to change the voting strength – and gain a deeper understanding of whether we can recommend this change to the Minister for Cabinet approval – the Ministry will require further information about the implications of any change. As a starting point, we’re hoping that RDN can provide answers to the following questions in a Proposal:”

- Is there a consensus at the RDN board table supporting this change? Has a vote been taken and what was the outcome?

The Board has considered the matter (see Attachment No. 1, Report to the Board entitled “RDN Board Composition and Voting Strength – Potential Impacts from Projected 2026 Census Population Figures” dated May 14, 2024). The Board has not yet taken a vote or achieved consensus.

- Did non-voting board members participate in the discussion?

The RDN has one non-voting Board member - Chief Recalma of Qualicum First Nation. A copy of this agenda was forwarded for his consideration. The Engagement Plan proposes that the RDN write to the First Nations with reserve lands located within the Regional District of Nanaimo - Snuneymuxw First Nation, Snaw-Naw-As First Nation, and Qualicum First Nation - whose traditional territories overlap with the RDN’s boundaries to inform them of the proposed change in the regional district voting formula and invite their comments.

- What issues are there for the RDN board (as a whole) with respect to the current voting strength? What are the anticipated impacts for the RDN board if there is a change in the voting strength?

Following the 2026 Census, and under the current voting formula, the City of Nanaimo will not be able to appoint the number of directors required. General impacts of changing the voting formula are that Nanaimo will not have as many directors; Parksville will lose a director at least in the short-term; EA voting strength is impacted by the various options with Electoral Areas ‘A’, ‘F’, and ‘G’ losing one weighted vote each at least in the short-term; Qualicum Beach voting strength is also impacted in several options. Lantzville and the remaining Electoral Areas are directly affected in some options. The impacts vary according to option chosen. Impacts are listed in Attachment No. 3 “Voting Formula Options”.

- What operational challenges are there for the City of Nanaimo under the current board composition? Please provide specific examples.

The Regional District of Nanaimo has 9 elected officials. Already, with 8 directors and only one alternate there are occasions where other priorities result in less than 8 directors representing the City of Nanaimo attending Board meetings. Following the 2026 Census, and with no change to the Voting Formula, the City will be required to appoint 10 elected officials to the RDN Board. The number of Directors required is greater than the current size of Council.

- What impact will there be on the City of Nanaimo voting strength? How is this proposed change viewed by the current City of Nanaimo council? What consultation and outreach have been done with the City of Nanaimo council? What would a future City of Nanaimo council be giving up if there were a change to the voting unit?

The City of Nanaimo does not want to change the size of their Council. They recognize a change to the Voting Formula is required to address the population growth, and that there will be impacts.

The Engagement Plan (Attachment No. 2) proposes that letters be sent to the City of Nanaimo, the City of Parksville, the District of Lantzville and the Town of Qualicum Beach to find out their views.

- What impact will there be on the voting strength of other RDN members? Has there been any consultation with the other municipalities/EA's and what are their opinions on this change?

There has been discussion at the Board table. The municipalities have not yet been formally consulted for their opinions. The Engagement Plan (Attachment No. 2) proposes that letters be sent to the City of Nanaimo, the City of Parksville, the District of Lantzville and the Town of Qualicum Beach. Concurrently Electoral Area Directors can further consider the matter.

- Which specific kinds of votes / region-wide services would be affected by a voting strength change, and how? Are there any examples where a specific service may be affected by a change in voting strength?

Looking at specific votes, the following can be observed:

- Unweighted corporate votes:
  - one director present = one vote;
  - If an area goes up or down in directors, it directly impacts the unweighted corporate vote;
  - the relative vote of each director is affected by the size of the Board.
- Weighted corporate votes:
  - Weighted corporate votes = voting strength (population/voting unit) of directors present;
  - If the voting strength goes up or down, the director's vote carries a larger or smaller voting strength;
  - The relative vote of each director is affected by the overall total voting strength of the regional district.
- Weighted participant votes:
  - equals voting strength of directors present representing participants in the service;
  - If the voting strength goes up or down, the director's vote carries a larger or smaller voting strength;
  - The relative vote of each director in the service is affected by the overall total voting strength of all participants in the service.

See example voting formula options included in Attachment No. 3 for further option-specific information on the impact to the unweighted and weighted corporate votes. See the "Weighted Participant Vote Impacts" section below and Attachment No. 4 for impacts to Services.

- Any other impacts this change may have that are important to identify?

All municipalities and Electoral Areas will be impacted by all of the options to varying degrees. Even if an area's own director count and weighted vote count do not change, their relative voting power will be affected by the change in the number of directors and/or the voting strength of the other jurisdictions.

The City of Nanaimo is affected by all options as is expected with the catalyst for this change being the projected requirement for seating a sufficient number of directors at the RDN Board table exceeding their capacity to provide.

The City of Parksville will lose one director at least in the short-term (affecting unweighted corporate votes) and may lose one unit of voting strength (affecting weighted corporate and weighted participant votes).

The Electoral Areas 'A', 'B' 'E', 'F' 'G' and 'H', the City of Parksville, the District of Lantzville and the Town of Qualicum Beach are impacted in various options with respect to weighted corporate voting and with respect to weighted participant voting according to the services in which they participate.

- Please provide a summary of any consultation undertaken or votes taken on this issue with the RDN board and each individual RDN jurisdiction. This may include council minutes documenting the view of board or council or letters of support for the proposal.

The discussion so far has occurred at the Board table. The Engagement Plan (Attachment No. 2) proposes that letters be sent to the City of Nanaimo, the City of Parksville, the District of Lantzville and the Town of Qualicum Beach. Concurrently Electoral Area Directors can further consider the matter.

See example options included in Attachment No. 3 for further option-specific information on the impact to the unweighted and weighted corporate votes. See the "Weighted Participant Vote Impacts" section below and Attachment No. 4 for impacts to Services.

- It could also be helpful to have a summary of how interested members of the public have been informed of this potential change along with any opportunities to raise their concerns with the board.

See "Voting Formula Engagement Plan Highlights", Attachment No. 2 to this report.

- Representation by population – is change equitable?
- What is the goal?
  - Status-quo or realignment
- What are the priorities?
  - Directors, voting strength
  - Municipalities, Electoral Areas
- City of Nanaimo participation in regional service delivery? City of Parksville participation in regional service delivery?

See the below section "Weighted Participant Votes" and Attachment No. 4 for impacts. The Engagement Plan (Attachment No. 2) proposes that letters be sent to the City of Nanaimo, the City of Parksville, the District of Lantzville and the Town of Qualicum Beach for their feedback on these impacts.

## Supporting Information

The *Local Government Act* provides that the voting power on a Board is based on the change in population of each municipality and electoral area as established by census and takes effect in the year following the year in which the census is taken. Therefore the 2026 Census will be applied to the Regional District of Nanaimo for 2027.

In order to address the principal of representation by population underlying the composition and operation of the regional district, the options for the Board's consideration can be broadly categorized as follows:

- Option 1: changes to the Voting Unit
- Option 2: changes to the Voting Divisor
- Option 3: changes to the Voting Unit and Voting Divisor.

### Option 1: Changes to the Voting Unit

- The voting unit determines the voting strength of each director for the weighted votes.
- It means the unit of population specified in the letters patent (constituting document) that is used for dividing the population of the municipality or electoral area to determine the weighted vote for each area.
- The voting unit varies significantly across the province from 600 to 20,000. See "Table: Regional District Voting Formula Statistics" below.
- Changing the voting unit can change the number of directors and the voting strength depending on the population of the jurisdiction.
- The RDN's current voting unit is 2,500.
- The *Local Government Act* provides that the voting unit is specified in the letters patent. A change to the voting unit can be achieved by a proposal requesting the letters patent be amended to include a different voting unit. The Ministry is willing to consider a proposal that includes a change to the voting unit.
- The 2021 Census population is 170,367. Therefore, the RDN's voting strength is the total population for the municipality or electoral area divided by the voting unit to obtain the weighted vote. The numbers are always rounded up. For the entire RDN, the calculation is:

$$170,367 \div 2,500 = 73$$

**“Table: Regional District Voting Formula Statistics”**

<b>Regional Districts</b>	<b>Population</b>	<b>No. Directors</b>	<b>Voting Unit</b>	<b>Divisor</b>	<b>Voting Strength</b>
Metro Vancouver	2,642,825	41	20,000	5	145
Central Okanagan	222,162	12	5,500	5	43
Capital	415,451	24	5,000	5	92
Fraser Valley	324,005	24	5,000	5	73
Fraser-Fort George	96,979	14	4,000	5	31
Thompson-Nicola	143,680	27	3,250	5	56
Bulkley-Nechako	37,737	15	3,000	5	20
Peace River	61,532	12	3,000	5	27
Central Kootenay	62,509	20	2,500	5	35
Nanaimo - RD	170,367	19	2,500	5	73
Cariboo	62,931	16	2,500	5	33
East Kootenay	65,896	15	2,500	5	33
North Okanagan	91,610	14	2,500	5	42
Kootenay Boundary	33,433	13	2,500	5	20
Columbia Shuswap	57,021	12	2,500	5	29
Cowichan Valley	89,013	16	2,000	5	50
Alberni-Clayoquot	33,521	14	2,000	5	26
Kitimat-Stikine	37,790	12	2,000	5	27
Squamish-Lillooet	50,496	11	2,000	5	29
North Coast	18,181	10	2,000	5	15
Sunshine Coast	32,170	9	2,000	5	20
qathet	20,699	7	2,000	5	13
Okanagan-Similkameen	90,178	20	1,800	5	58
Strathcona	48,150	14	1,500	5	37
Comox Valley	72,445	10	1,500	5	51
Central Coast	3,582	5	1,500	5	5
Mount Waddington	10,839	9	600	5	22
Northern Rockies	3,947				
Stikine Unincorporated	683				
<b>Grand Totals</b>	<b>4,999,832</b>				

Option 2: Changes to the voting divisor

- The default voting divisor in the *Local Government Act* is five (5).
- There is only ever one electoral area director for each electoral area.
- The voting divisor determines how many municipal directors are appointed to the Board.
- The voting divisor impacts the unweighted corporate vote
- It does not impact the number of weighted corporate or weighted participant votes.
- The voting divisor makes the biggest impact to Board size (number of Directors).
- The calculation is: take the number of weighted votes calculated under the voting unit above and divide it by the divisor (currently 5).

- The *Local Government Act* provides that the divisor can be a different number in the letters patent for the regional district and the Ministry is willing to consider a proposal that includes a change to the divisor.
- The RDN’s current voting divisor is 5. The voting divisor for all other regional districts in British Columbia is also 5. (See “Table: Regional District Voting Formula Statistics” above.)
- The calculation is obtained by taking the municipal weighted vote and dividing it by the divisor to determine the number of directors. The numbers are always rounded up. For the City of Nanaimo, using the 2021 Census, the calculation is:

$$99,863 \div 2,500 = 40 \text{ weighted votes and then } 40 \div 5 = 8 \text{ directors}$$

- The projected population for the City of Nanaimo following the 2026 Census is 116,200. The new calculation would be:

$$116,200 \div 2,500 = 47 \text{ weighted votes and then } 47 \div 5 = 10 \text{ directors}$$

The result is greater than the current size of Nanaimo’s City Council and therefore not possible.

### Option 3: Changes to the voting unit and voting divisor

- Changes to the voting unit and voting divisor will involve a combination of both options 1 and 2 above.
- The Ministry is willing to consider a proposal requesting that the letters patent be amended to include a change to both the voting unit and the divisor.

These broad categories provide a large range of possible voting formulas. This report includes only a small sample of the possible voting formula options (See Attachment No. 3) for the Board’s consideration and is not an exhaustive analysis. The options are presented to seek further direction on what options the Board would like to pursue further to form the basis of a Proposal for a change to the RDN’s voting formula to the Ministry of Housing and Municipal Affairs. Beyond the mathematical formulas are other values-based considerations including but not limited to equity, balance, fairness, reasonableness and inclusive regional governance. Which values are important to the Board, and how is this captured in the option(s) that the Board would like to explore further?

### Weighted Participant Votes – Impact to Services

The Services shaded light grey on the “RDN Services and Participants – Voting Formula Impacts” included as Attachment No. 4 to this report experience impacts to the weighted participant vote in some or all the options, with respect to at least one jurisdiction.

Under each of the example options in Attachment No. 3 to this report, see the +/- column to the right of the Voting Strength column for 2026 and 2041 to view the impact to the weighted vote for each area.

For all participants in a shaded service, even if their jurisdiction’s voting strength does not change, the relationship between the weighted vote and the overall weighted vote of all service participants will change. For example, in option 1b the voting unit is increased from 2,500 to 3,500 and the impacts are as follows for 2027 and 2041 respectively:

CURRENT - Voting Unit: 2,500; divisor 5				2027 - Voting Unit: 3,500; divisor 5					2041 Voting Unit: 3,500 population; divisor 5				
	Currnet based on 2021 Census	Number of Directors	Voting Strength	2027 projected	Number of		Voting		2041 projected	Number of		Voting	
				population	Directors	+/-	Strength	+/-	population	Directors	+/-	Strength	+/-
Nanaimo	99,863	8	40	116,200	7	-1	34	-6	136,922	8	9	40	6
Parksville	13,642	2	6	15,653	1	-1	5	-1	17,535	2	3	8	3
Lantzville	3,817	1	2	4,245	1	0	2	0	5,002	1	1	3	1
Qualicum Beach	9,303	1	4	10,085	1	0	3	-1	11,882	1	1	5	2
A	7,804	1	4	7,938	1	0	3	-1	9,351	1	1	4	1
B	4,500	1	2	4,952	1	0	2	0	5,834	1	1	3	1
C	3,730	1	2	3,599	1	0	2	0	4,241	1	1	2	0
E	7,010	1	3	7,576	1	0	3	0	8,926	1	1	4	1
F	8,216	1	4	8,731	1	0	3	-1	10,288	1	1	5	2
G	8,109	1	4	8,730	1	0	3	-1	10,286	1	1	5	2
H	4,373	1	2	4,999	1	0	2	0	5,890	1	1	3	1
Totals:	170,367	19	73	192,708	17	-2	62	-11	226,157	19	21	82	20

In looking at the service “Administration” as an example:

- Nanaimo, Parksville, Qualicum Beach, and Electoral Areas A, F, and G all lose voting strength in 2027.
- Lantzville and Electoral Areas B, C, E, and H do not change but their voting strength is a higher percentage with the overall service’s voting strength being reduced to 62 (versus the current overall voting strength of 73).
- Electoral Areas A, F, and G have still lost voting strength in 2041 based on current projections; Nanaimo, Parksville and Qualicum Beach all regain the voting strength that they currently have.
- Nanaimo, Parksville, Lantzville, Qualicum Beach and Electoral Areas B, C, E, and H do not change in 2041, but their voting strength is still a higher percentage with the overall service’s voting strength being reduced to 70 (versus the current 73).

This same rationale can be applied to each service listed in Attachment No. 4 for each example option presented, and for all other options not presented that the Board may wish to consider.

#### Subsequent Process to amend Voting Formula

Should the Board identify a voting formula or options for a voting formula to move forward with, the process is proposed to be:

- Letters sent to the City of Nanaimo, the City of Parksville, the District of Lantzville and the Town of Qualicum Beach seeking their input;
- Letters sent to Qualicum Beach First Nation, Snaw-Naw-As First Nation, and Snuneymuxw First Nation informing them of the proposed change in voting formula and inviting their comments;
- News Release informing the public of the matter being considered;
- Get Involved RDN project page to inform the public of what the Board is considering;
- Summary of engagement prepared and presented for the Board’s consideration before making a final decision;
- Submit proposal package to the Ministry of Housing and Municipal Affairs outlining the Board’s request to amend the voting formula in the RDN’s letters patent and including Board and Committee reports and resolutions; letters to and responses from municipalities and First Nations; and Engagement Summary;
- Letters patent are amended;
- New Voting Formula implemented.

## **FINANCIAL IMPLICATIONS**

The RDN Board Chambers, in its current configuration, accommodates seating for 19 Directors in the raised horseshoe area and is therefore fully utilized. With an anticipated increase in RDN Directors resulting from the 2026 Census, the Board Chambers would need to be reconfigured to accommodate growth in Director representation, and additionally, for providing inclusive participation of First Nations at the Board table. The Financial Plan includes \$500,000 for Board Chambers/Building Upgrades and Reconfiguration.

The base remuneration as of January 1, 2026, is \$25,456 for Municipal Directors and \$50,911 for Electoral Area Directors, and the additional meeting amount is \$150 for meetings in addition to four Board or Committee of the Whole meetings per month.

## **STRATEGIC PLAN ALIGNMENT**

Planning and Managing for Growth

### **REVIEWED BY:**

- T. Moore, Chief Financial Officer
- C. Crabtree, General Manager, Corporate and Transportation Services
- D. Holmes, Chief Administrative Officer

## **ATTACHMENTS**

1. Report to the Board entitled “RDN Board Composition and Voting Strength – Potential Impacts from Projected 2026 Census Population Figures” dated May 14, 2024
2. Voting Formula Engagement Plan Highlights
3. Voting Formula Options
4. RDN Services and Participants – Voting Formula Impacts



REGIONAL  
DISTRICT  
OF NANAIMO

**RDN Board Composition and Voting Strength - Potential Impacts from Projected 2026  
Census Population Figures**

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**RECOMMENDATION**

That the Board authorize staff to enter into discussions with the Ministry of Municipal Affairs to review the voting unit assigned to the Regional District of Nanaimo and to look at options to change the voting unit that would maintain the principle of representation by population underlying the composition and operation of regional districts in British Columbia.

**BACKGROUND**

The Board passed the following resolution at its September 9, 2023, Regular Board meeting:

23-432

That staff be directed to bring back a report to the Board on the projected 2026 Census population figures and the potential impacts to the Board's composition and voting strength.

ADOPTED ON CONSENT

The *Local Government Act (LGA)* establishes that the number of Directors on a regional district board (Board composition) and the voting strength (number of votes) each Director has are based on population and the voting unit in the regional district's letters patent (constituting document). The Regional District of Nanaimo's Board composition and voting strength is determined by dividing the most recent Census population figures (2021) by the voting unit number of the Regional District of Nanaimo (RDN) which is 2,500. The voting unit is therefore a foundational matter that has a direct impact on how the Board advances the business of the regional district. For information, a voting unit of 3,000 was established for the RDN when it was incorporated in August 1967. Subsequent changes to the voting unit were made as follows: in February of 1973 the voting unit was amended to 2,000; in February of 1975 the voting unit was amended to 1,500; and in November of 1982 the voting unit was amended to 2,500 where it has remained to this day.

For illustration purposes, each Director of the RDN has one vote for every 2,500 people in their respective jurisdiction, with a maximum of 5 votes each (the divisor). For example, a jurisdiction with a population of 10,000 would receive 4 votes for one Director in weighted voting situations ( $10,000 \div 2,500 = 4$ ), and a jurisdiction with a population of 10,025 would receive 5 votes for one Director in weighted voting situations ( $10,025 \div 2,500 = 4.01$ , which rounds up to 5) as provided in the *LGA*. For context, regional districts have 3 voting types – an unweighted vote, a weighted vote, and a weighted stakeholder vote. These voting rules take into account municipal and electoral area participation in regional district services, the corporate structure of the regional district, and the population of jurisdictions of the regional district.

Table 1 below shows the voting strength and number of Directors derived from the 2021 Census as well as the preliminary assessment of the projected 2026 Census population figures calculated by dividing the RDN’s voting unit of 2,500.

<b>Voting Unit</b>		<b>2,500</b>			<b>2,500</b>	
<b>Jurisdiction</b>	<b>Population - 2021 Census (certified)</b>	<b>Number of Directors</b>	<b>Voting Strength</b>	<b>Population - 2026 Census (projected)*</b>	<b>Number of Directors</b>	<b>Voting Strength</b>
<b>Nanaimo</b>	99,863	8	40	116,200	10	47
<b>Parksville</b>	13,642	2	6	15,653	2	7
<b>Lantzville</b>	3,817	1	2	4,245	1	2
<b>Qualicum Beach</b>	9,303	1	4	10,085	1	5
<b>EA A</b>	7,804	1	4	7,938	1	4
<b>EA B</b>	4,500	1	2	4,952	1	2
<b>EA C</b>	3,730	1	2	3,599	1	2
<b>EA E</b>	7,010	1	3	7,576	1	4
<b>EA F</b>	8,216	1	4	8,731	1	4
<b>EA G</b>	8,109	1	4	8,730	1	4
<b>EA H</b>	4,373	1	2	4,999	1	2
<b>Total</b>	<b>170,367</b>	<b>19</b>	<b>73</b>	<b>192,708</b>	<b>21</b>	<b>83</b>

\*Data Sources: For RDN Member Municipalities, BC Stats Population Extrapolation for Organizational Planning with Less Error (P.E.O.P.L.E.) model was used. For Electoral Areas, the RDN Population, Housing and Employment Projections (2021-2041), rev. 2023. Both sources are based on the 2021 Census Data with similar methods used to calculate estimated population projections.

With a voting unit of 2,500 the above projected 2026 Census population figures would result in 2 additional Directors and 10 additional votes at the RDN Board table. The City of Nanaimo would gain 7 votes and 2 Directors, and the City of Parksville, the Town of Qualicum Beach, and Electoral Area E would each gain 1 vote. The City of Nanaimo council currently has 9 members, and barring an increase in that number, the RDN voting unit would need to be increased to enable the 9 members of council to represent the City’s projected population growth.

Given the unworkable scenario that the City of Nanaimo would not have enough members of council to represent the City’s population at the RDN Board table, staff is seeking direction from the Board to enter into discussions with the Ministry of Municipal Affairs to review the voting unit assigned to the RDN to look at options to change the voting unit to alleviate potential impacts on regional governance, and better position the RDN in its responsiveness to regional growth. In review of a voting unit change, additional rational to be considered is the number of City of Nanaimo Directors that would be on the Board, and consideration that if all of council is appointed to the Board, the City would not have an Alternate Director and therefore would not have full representation should any of the City’s Directors be unable to attend a meeting.

For context, the RDN previously requested a voting unit change from 2,500 to 2,750. In 2017, pursuant to direction by the Board, the RDN formally requested that the Ministry amend its letters patent as the 2016 Census population figures resulted in a change to the Board’s composition by increasing the number of Directors on the RDN Board by two - one additional Director for both the City of Nanaimo and the City of Parksville. The rationale

provided at that time was that amending the voting unit to 2,750 would allow for the least impact on Board composition with the number of Directors on the Board remaining at 17, and a reduction of one vote for the City of Nanaimo resulting in a reduction of one vote for the RDN. The request to change the voting unit was not successful at that time. The Ministry acknowledged the Board's objective of keeping the Board size to 17 Directors but advised that the change to the voting unit would significantly affect the important principle of representation by population underlying the composition and operation of regional districts in British Columbia. If the Board desires to change its voting unit, it is recommended that staff work in collaboration with the Ministry to look at options to change the voting unit that would maintain the principle of representation by population in relation to the operational and governance processes of the RDN.

## **FINANCIAL IMPLICATIONS**

The RDN Board Chambers, in its current configuration, accommodates seating for 19 Directors in the raised horseshoe area and is therefore fully utilized. With an anticipated increase in RDN Directors resulting from the 2026 Census, the Board Chambers would need to be reconfigured to accommodate growth in Director representation, and additionally, for providing inclusive participation of First Nations at the Board table.

The 2024-2028 Financial Plan includes \$500,000 for Board Chambers/Building Upgrades and Reconfiguration.

## **STRATEGIC PLAN ALIGNMENT**

Planning and Managing for Growth

### **REVIEWED BY:**

- J. Schile, Senior Planner, Long Range Planning
- T. Moore, Chief Financial Officer
- C. Crabtree, General Manager, Corporate Services
- D. Holmes, Chief Administrative Officer



# Engagement Plan Highlights

**Project Name: Regional District of Nanaimo Voting Formula**

**Date the department lead and engagement coordinator jointly sign-off on the Engagement Plan: February 12, 2026**

**Date Engagement Plan was Approved by general manager: February 13, 2026**

## **Engagement Objective**

The Regional District of Nanaimo (RDN) is reviewing the voting formula applied to the RDN Board in making decisions via resolution and bylaws to achieve the following objectives:

1. Address the City of Nanaimo's projected 2026 Census population that, under the current voting formula, will result in ten directors needing to be appointed to the Board in 2027 whereas the city only has nine elected officials.
2. Retain the foundational principle of representation by population.
3. Consider the impacts of the possible voting formula options to unweighted corporate votes, weighted corporate votes and weighted participant votes.

## **Decision**

The RDN Board will be considering which voting formula will best achieve its governance objectives. The broad options under consideration are:

- Option 1: Changes to the voting unit
- Option 2: Changes to the voting divisor
- Option 3: Changes to the voting unit and voting divisor

Engagement with the member municipality councils and public will provide an opportunity to share their views and raise concerns in relation to the voting formula options before the RDN board makes its final proposal to the Ministry of Housing and Municipal Affairs.

## **Promise to the Public/IAP2 spectrum**

The RDN will inform the public and member municipality councils that a change to the voting formula is needed due to expected Census population growth and what the option (or options) are to provide feedback on and how. We will listen to and acknowledge questions, concerns and feedback received, analyze and consider all feedback received as part of the decision-making process and inform the public and the member municipalities of the outcome.

## **Tools and Techniques**

- Discussion at the March 3 RDN Committee of the Whole meeting



REGIONAL  
DISTRICT  
OF NANAIMO

# Engagement Plan Highlights

- Establishment of a Get Involved RDN project page with an opportunity for interested or affected people or groups to learn more. It will include details on how to provide feedback or express concerns about the change in voting formula being considered by the Board for submission to the Ministry at a predetermined RDN Board meeting by submitting a letter or attending as a delegation.
- Send letters to member municipalities seeking a formal response with their feedback
- Send letters to the First Nations with reserve lands located within the Regional District of Nanaimo - Snuneymuxw First Nation, Snaw-Naw-As First Nation, and Qualicum First Nation - whose traditional territories overlap with the RDN's boundaries to inform them of the proposed change in the regional district voting formula and invite their comments
- Acknowledgement of input received, sharing a summary report, that their input has been considered as part of the decision-making process and what the RDN Board's proposal to the Ministry is

Report to the Committee of the Whole	March 3, 2026
Get Involved RDN project page	March 2026
Mail letter to municipalities	March 2026
Review and incorporate feedback	May 2026
Report to the Board	May 2026
Submit proposal to the Ministry	May 2026
Communicate result of the Board's decision	May 2026
Communicate result of the Ministry's decision	June 2026



# Attachment No. 3

## Voting Formula Options

### Current Voting Formula

#### Current population used for Voting Formula

	2021 Census	No. of Directors	Voting Strength (population/ voting unit)
Nanaimo	99,863	8	40
Parksville	13,642	2	6
Lantzville	3,817	1	2
Qualicum Beach	9,303	1	4
Electoral Area A	7,804	1	4
Electoral Area B	4,500	1	2
Electoral Area C	3,730	1	2
Electoral Area E	7,010	1	3
Electoral Area F	8,216	1	4
Electoral Area G	8,109	1	4
Electoral Area H	4,373	1	2
<b>Totals:</b>	<b>170,367</b>	<b>19</b>	<b>73</b>

#### 2027 projected population

	2026 Census projected pop.	No. of Directors +/-	Voting Strength +/-
Nanaimo	116,200	<b>10</b>	2 47 7
Parksville	15,653	2	0 7 1
Lantzville	4,245	1	0 2 0
Qualicum Beach	10,085	1	0 5 1
A	7,938	1	0 4 0
B	4,952	1	0 2 0
C	3,599	1	0 2 0
E	7,576	1	0 4 1
F	8,731	1	0 4 0
G	8,730	1	0 4 0
H	4,999	1	0 2 0
<b>Totals:</b>	<b>192,708</b>	<b>21</b>	<b>2 83 10</b>

#### 2041 projected population

	2041 projected pop.	No. of Directors +/-	Voting Strength +/-
Nanaimo	136,922	<b>11</b>	3 55 7
Parksville	17,535	2	0 8 1
Lantzville	5,002	1	0 3 0
Qualicum Beach	11,882	1	0 5 1
A	9,351	1	0 4 0
B	5,834	1	0 3 0
C	4,241	1	0 2 0
E	8,926	1	0 4 1
F	10,288	1	0 5 0
G	10,286	1	0 5 0
H	5,890	1	0 3 0
<b>Totals:</b>	<b>226,157</b>	<b>22</b>	<b>3 83 10</b>

Note:

- The voting unit is 2,500
- The divisor is 5
- Populations are certified by the Ministry of Housing and Municipal Affairs under sections 196 and 197 of the *Local Government Act* as per the definition in the Schedule to the *Community Charter*.
- The options below are compared with the current Board composition and voting formula.

## Option 1a. Small Change to voting unit (+500) from 2,500 to 3,000

### 2027 projected population

	2026 Census projected pop.	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	116,200	8	0	39	-1
Parksville	15,653	2	0	6	0
Lantzville	4,245	1	0	2	0
Qualicum Beach	10,085	1	0	4	0
A	7,938	1	0	3	-1
B	4,952	1	0	2	0
C	3,599	1	0	2	0
E	7,576	1	0	3	0
F	8,731	1	0	3	-1
G	8,730	1	0	3	-1
H	4,999	1	0	2	0
Totals:	192,708	19	0	69	

#### Short term (2027)

- Status-quo number of Directors
- Unweighted Corporate Vote remains consistent
- Negative impact on voting strength for Nanaimo & 3 EAs
- Nanaimo, 'A', 'F', 'G' lose voting strength for weighted corporate and weighted participant votes
- Weighted Corporate vote reduced from 73 to 69

### 2041 projected population

	2041 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	136,922	10	2	46	6
Parksville	17,535	2	0	6	0
Lantzville	5,002	1	0	2	0
Qualicum Beach	11,882	1	0	4	0
A	9,351	1	0	4	0
B	5,834	1	0	2	0
C	4,241	1	0	2	0
E	8,926	1	0	3	0
F	10,288	1	0	4	0
G	10,286	1	0	4	0
H	5,890	1	0	2	0
Totals:	226,157	21	2	79	

#### Long term (2041)

- Number of directors is exceeded in Nanaimo
- **Does not scale for population growth**
- Nanaimo's voting strength grows; other areas recover to current levels
- Nanaimo gains voting strength for weighted corporate and weighted participant votes
- Weighted Corporate Vote increases from 73 to 79

A change to the voting unit may change the number of Directors and the voting strength.

**Option 1a is not recommended because it does not meet the Ministry's policy for scalability.**

## Option 1b. Bigger Change to voting unit (+1,000) from 2,500 to 3,500

### 2027 projected population

	2026 Census projected pop.	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	116,200	7	-1	34	-6
Parksville	15,653	1	-1	5	-1
Lantzville	4,245	1	0	2	0
Qualicum Beach	10,085	1	0	3	-1
A	7,938	1	0	3	-1
B	4,952	1	0	2	0
C	3,599	1	0	2	0
E	7,576	1	0	3	0
F	8,731	1	0	3	-1
G	8,730	1	0	3	-1
H	4,999	1	0	2	0
Totals:	192,708	17	-2	62	

### 2041 projected population

	2041 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	136,922	8	0	40	0
Parksville	17,535	2	0	6	0
Lantzville	5,002	1	0	2	0
Qualicum Beach	11,882	1	0	4	0
A	9,351	1	0	3	-1
B	5,834	1	0	2	0
C	4,241	1	0	2	0
E	8,926	1	0	3	0
F	10,288	1	0	3	-1
G	10,286	1	0	3	-1
H	5,890	1	0	2	0
Totals:	226,157	19	0	70	

#### Short-term

- Nanaimo and Parksville lose 1 Director each
- Nanaimo loses 6 votes
- Parksville, Qualicum Beach, 'A', 'F', and 'G' lose 1 vote each
- Unweighted Corporate Vote reduced from 19 to 17 directors
- Reduced voting strength for weighted corporate votes in Nanaimo, Parksville, Qualicum Beach, 'A', 'F', and 'G'
- Reduced voting strength for weighted participant votes in Nanaimo, Parksville, Qualicum Beach, 'A', 'F', and 'G'
- Weighted corporate vote reduced from 73 to 62.

#### Long term

- Nanaimo and Parksville recover to current number of Directors
- Nanaimo, Parksville and Qualicum recover voting strength
- 'A', 'F', and 'G' still lose 1 vote each
- Unweighted Corporate Vote returns to 19 directors
- Reduced voting strength for weighted corporate votes in 'A', 'F', and 'G'
- Reduced voting strength for weighted participant votes in 'A', 'F', and 'G'
- Weighted corporate vote reduced from 73 to 70.

A change to the voting unit may change the number of Directors and the voting strength.

The voting unit 'ceiling' is an increase of 1,000 (from 2,500 to 3,500); any increase beyond this is not recommended due to the Ministry's policy that each jurisdiction retain at least 2 weighted votes. Electoral Area C would otherwise be reduced to 1 weighted vote.

## Option 2a. Small change to divisor (+1) from 5 to 6

### 2027 projected population

	2026 Census projected pop.	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	116,200	8	0	47	7
Parksville	15,653	2	0	7	1
Lantzville	4,245	1	0	2	0
Qualicum Beach	10,085	1	0	5	1
A	7,938	1	0	4	0
B	4,952	1	0	2	0
C	3,599	1	0	2	0
E	7,576	1	0	4	1
F	8,731	1	0	4	0
G	8,730	1	0	4	0
H	4,999	1	0	2	0
Totals:	192,708	19	0	83	

#### Short-term

- No change in the number of Directors
- Nanaimo gains 7 votes
- Parksville, Qualicum Beach, and 'E' gain 1 vote each
- Unweighted Corporate Vote unchanged
- Increased voting strength for weighted corporate votes in Nanaimo, Parksville, Qualicum Beach, 'E'
- Increased voting strength for weighted participant votes in Nanaimo, Parksville, Qualicum Beach, 'E'
- Weighted corporate vote increases from 73 to 83.

### 2041 projected population

	2041 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	136,922	10	2	55	15
Parksville	17,535	2	0	8	2
Lantzville	5,002	1	0	3	1
Qualicum Beach	11,882	1	0	5	1
A	9,351	1	0	4	0
B	5,834	1	0	3	1
C	4,241	1	0	2	0
E	8,926	1	0	4	1
F	10,288	1	0	5	1
G	10,286	1	0	5	1
H	5,890	1	0	3	1
Totals:	226,157	21	2	97	

#### Long term

- Number of directors is exceeded in Nanaimo
- **Does not scale for population growth**
- Nanaimo gains 15 votes, Parksville gains 2 votes
- Lantzville, Qualicum Beach, 'B', 'E', 'F', 'G', and 'H' gain 1 vote
- Unweighted Corporate vote goes from 19 to 21 Directors
- Increased voting strength for weighted corporate votes in all areas that gain vote(s)
- Increased voting strength for weighted participant votes in all areas except 'A' and 'C'
- Weighted corporate vote increases from 73 to 97.

A change to the divisor changes the number of directors appointed.

Projected population growth results in a change to the voting strength.

The divisor does not change the weighted corporate votes or weighted participant votes.

**Option 2a is not recommended because it does not meet the Ministry's policy for scalability.**

## Option 2b. Bigger change to divisor (+2) from 5 to 7

### 2027 projected population

	2026 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	116,200	7	-1	47	7
Parksville	15,653	1	-1	7	1
Lantzville	4,245	1	0	2	0
Qualicum Beach	10,085	1	0	5	1
A	7,938	1	0	4	0
B	4,952	1	0	2	0
C	3,599	1	0	2	0
E	7,576	1	0	4	1
F	8,731	1	0	4	0
G	8,730	1	0	4	0
H	4,999	1	0	2	0
Totals:	192,708	17	17	83	

### 2041 projected population

	2041 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	136,922	8	0	55	15
Parksville	17,535	2	0	8	2
Lantzville	5,002	1	0	3	1
Qualicum Beach	11,882	1	0	5	1
A	9,351	1	0	4	0
B	5,834	1	0	3	1
C	4,241	1	0	2	0
E	8,926	1	0	4	1
F	10,288	1	0	5	1
G	10,286	1	0	5	1
H	5,890	1	0	3	1
Totals:	226,157	19	19	97	

#### Short-term

- Nanaimo and Parksville lose 1 Director each
- Nanaimo gains 7 votes
- Parksville, Qualicum Beach, and 'E' gain 1 vote each
- Unweighted corporate vote reduced from 19 to 17 directors
- Increased voting strength for weighted corporate votes in Nanaimo, Parksville, Qualicum Beach, and 'E'
- Increased voting strength for weighted participant votes in Nanaimo, Parksville, Qualicum Beach, and 'E'
- Weighted corporate vote increased from 73 to 83.

#### Long term

- Both Nanaimo and Parksville recover 1 Director (unchanged from current)
- Nanaimo gains 15 votes
- Parksville gains 2 votes
- Lantzville, Qualicum Beach, 'B', 'E', 'G', and 'H' gain 1 vote each
- Unweighted corporate vote unchanged from current
- Increased voting strength for weighted corporate votes in Nanaimo, Parksville, Lantzville, Qualicum Beach, 'B', 'E', 'F', 'G', and 'H'
- Increased voting strength for weighted participant votes in Nanaimo, Parksville, Lantzville, Qualicum Beach, 'B', 'E', 'F', 'G', and 'H'
- Weighted corporate vote increased from 73 to 97.

A change to the divisor changes the number of directors appointed.

Projected population growth results in a change to the voting strength.

The divisor does not change the weighted corporate votes or weighted participant votes.

## Option 2c. Big change to divisor (+5) from 5 to 10

### 2027 projected population

	2026 Census projected pop.	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	116,200	5	-3	47	7
Parksville	15,653	1	-1	7	1
Lantzville	4,245	1	0	2	0
Qualicum Beach	10,085	1	0	5	1
A	7,938	1	0	4	0
B	4,952	1	0	2	0
C	3,599	1	0	2	0
E	7,576	1	0	4	1
F	8,731	1	0	4	0
G	8,730	1	0	4	0
H	4,999	1	0	2	0
Totals:	192,708	15	-4	83	

### 2041 projected population

	2041 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	136,922	6	-2	55	15
Parksville	17,535	1	-1	8	2
Lantzville	5,002	1	0	3	1
Qualicum Beach	11,882	1	0	5	1
A	9,351	1	0	4	0
B	5,834	1	0	3	1
C	4,241	1	0	2	0
E	8,926	1	0	4	1
F	10,288	1	0	5	1
G	10,286	1	0	5	1
H	5,890	1	0	3	1
Totals:	226,157	16	-3	97	

#### Short-term

- Nanaimo loses 3 Directors
- Parksville loses 1 Director
- Nanaimo gains 7 votes
- Parksville, Qualicum Beach, and 'E' gain 1 vote each
- Unweighted corporate vote reduced from 19 to 15 directors
- Increased voting strength for weighted corporate votes in Nanaimo, Parksville, Qualicum Beach, and 'E'
- Increased voting strength for weighted participant votes in Nanaimo, Parksville, Qualicum Beach, and 'E'
- Weighted corporate vote increased from 73 to 83.

#### Long term

- Nanaimo loses 2 Directors
- Parksville loses 1 Director
- Nanaimo gains 15 votes
- Parksville gains 2 votes
- Lantzville, Qualicum Beach, 'B', 'E', 'G', and 'H' gain 1 vote each
- Unweighted corporate vote reduced from 19 to 16 directors
- Increased voting strength for weighted corporate votes in Nanaimo, Parksville, Lantzville, Qualicum Beach, 'B', 'E', 'F', 'G', and 'H'
- Increased voting strength for weighted participant votes in Nanaimo, Parksville, Lantzville, Qualicum Beach, 'B', 'E', 'F', 'G', and 'H'
- Weighted corporate vote increased from 73 to 97.

A change to the divisor changes the number of directors appointed.

Projected population growth results in a change to the voting strength.

The divisor does not change the weighted corporate votes or weighted participant votes.

Option 3a. Small change to voting unit (+500) from 2,500 to 3,000 & small change to divisor (+1) from 5 to 6

### 2027 projected population

	2026 Census projected pop.	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	116,200	7	-1	39	-1
Parksville	15,653	1	-1	6	0
Lantzville	4,245	1	0	2	0
Qualicum Beach	10,085	1	0	4	0
A	7,938	1	0	3	-1
B	4,952	1	0	2	0
C	3,599	1	0	2	0
E	7,576	1	0	3	0
F	8,731	1	0	3	-1
G	8,730	1	0	3	-1
H	4,999	1	0	2	0
Totals:	192,708	17	-2	69	

#### Short-term

- Nanaimo loses 1 Director
- Parksville loses 1 Director
- Nanaimo, 'A', 'F', and 'G' lose 1 vote each
- Unweighted corporate vote reduced from 19 to 17 directors
- Decreased voting strength for weighted corporate votes in Nanaimo, 'A', 'F', and 'G'
- Decreased voting strength for weighted participant votes in Nanaimo, 'A', 'F', and 'G'
- Weighted corporate vote reduced from 73 to 69.

### 2041 projected population

	2041 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	136,922	8	0	46	6
Parksville	17,535	1	-1	6	0
Lantzville	3,817	1	0	2	0
Qualicum Beach	11,882	1	0	4	0
A	9,351	1	0	4	0
B	5,834	1	0	2	0
C	4,241	1	0	2	0
E	8,926	1	0	3	0
F	10,288	1	0	4	0
G	10,286	1	0	4	0
H	5,890	1	0	2	0
Totals:	224,972	18	-1	79	

#### Long term

- Parksville loses 1 Director
- Nanaimo gains 6 votes
- Lantzville, Qualicum Beach, 'B', 'E', 'G', and 'H' gain 1 vote each
- Unweighted corporate vote reduced from 19 to 18 directors
- Increased voting strength for weighted corporate votes in Nanaimo
- Increased voting strength for weighted participant votes in Nanaimo
- Weighted corporate vote increased from 73 to 79.

A change to the voting unit and divisor changes the number of Directors and the voting strength.

Although Options 1a and 2a do not meet scalability, combining a small change to both the voting unit and divisor achieves scalability.

Option 3b. Big change to voting unit (+1,000) from 2,500 to 3,500 and small change to divisor (+1) from 5 to 6

### 2027 projected population

	2026 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	116,200	6	-2	34	-6
Parksville	15,653	1	-1	5	-1
Lantzville	4,245	1	0	2	0
Qualicum Beach	10,085	1	0	3	-1
A	7,938	1	0	3	-1
B	4,952	1	0	2	0
C	3,599	1	0	2	0
E	7,576	1	0	3	0
F	8,731	1	0	3	-1
G	8,730	1	0	3	-1
H	4,999	1	0	2	0
Totals:	192,708	16	-3	62	

#### Short-term

- Nanaimo loses 2 Directors
- Parksville loses 1 Director
- Nanaimo loses 6 votes
- Parksville, Qualicum Beach, 'A', 'F', and 'G' lose 1 vote each
- Unweighted corporate vote reduced from 19 to 16 directors
- Decreased voting strength for weighted corporate votes in Nanaimo, Parksville, 'A', 'F', and 'G'
- Decreased voting strength for weighted participant votes in Nanaimo, 'A', 'F', and 'G'
- Weighted corporate vote reduced from 73 to 62.

### 2041 projected population

	2041 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	136,922	7	-1	40	0
Parksville	17,535	1	-1	6	0
Lantzville	5,002	1	0	2	0
Qualicum Beach	11,882	1	0	4	0
A	9,351	1	0	3	-1
B	5,834	1	0	2	0
C	4,241	1	0	2	0
E	8,926	1	0	3	0
F	10,288	1	0	3	-1
G	10,286	1	0	3	-1
H	5,890	1	0	2	0
Totals:	226,157	17	-2	70	

#### Long term

- Nanaimo loses 1 Director
- Parksville loses 1 Director
- 'A', 'F', and 'G' lose 1 vote each
- Unweighted Corporate vote reduced from 19 to 17 directors
- Decreased voting strength for weighted corporate votes in 'A', 'F', and 'G'
- Decreased voting strength for weighted participant votes in 'A', 'F', and 'G'
- Weighted corporate vote reduced from 73 to 70.

A change to the voting unit and divisor changes the number of Directors and the voting strength.

Option 3c. Small change to voting unit (+500) from 2,500 to 3,000 & bigger change to divisor (+2) from 5 to 7

### 2027 projected population

	2026 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	116,200	6	-2	39	-1
Parksville	15,653	1	-1	6	0
Lantzville	4,245	1	0	2	0
Qualicum Beach	10,085	1	0	4	0
A	7,938	1	0	3	-1
B	4,952	1	0	2	0
C	3,599	1	0	2	0
E	7,576	1	0	3	0
F	8,731	1	0	3	-1
G	8,730	1	0	3	-1
H	4,999	1	0	2	0
Totals:	192,708	16	-3	69	

### 2041 projected population

	2041 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	136,922	7	-1	46	6
Parksville	17,535	1	-1	6	0
Lantzville	5,002	1	0	2	0
Qualicum Beach	11,882	1	0	4	0
A	9,351	1	0	4	0
B	5,834	1	0	2	0
C	4,241	1	0	2	0
E	8,926	1	0	3	0
F	10,288	1	0	4	0
G	10,286	1	0	4	0
H	5,890	1	0	2	0
Totals:	226,157	17	-2	79	

#### Short-term

- Nanaimo loses 2 Directors
- Parksville loses 1 Director
- Nanaimo loses 1 vote
- 'A', 'F', and 'G' lose 1 vote each
- Unweighted corporate vote reduced from 19 to 16 directors
- Decreased voting strength for weighted corporate votes in Nanaimo, 'A', 'F', and 'G'
- Decreased voting strength for weighted participant votes in Nanaimo, 'A', 'F', and 'G'
- Weighted corporate vote reduced from 73 to 69.

#### Long term

- Nanaimo loses 1 Director
- Parksville loses 1 Director
- Nanaimo gains 6 votes
- Unweighted Corporate vote reduced from 19 to 17 directors
- Increased voting strength for weighted corporate votes in Nanaimo
- Increased voting strength for weighted participant votes in Nanaimo
- Weighted corporate vote increased from 73 to 79.

A change to the voting unit and divisor changes the number of Directors and the voting strength.

Option 3d. Big change to voting unit (+1,000) from 2,500 to 3,500 & bigger change to divisor (+2) from 5 to 7

### 2027 projected population

	2026 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	116,200	5	-3	34	-6
Parksville	15,653	1	-1	5	-1
Lantzville	4,245	1	0	2	0
Qualicum Beach	10,085	1	0	3	-1
A	7,938	1	0	3	-1
B	4,952	1	0	2	0
C	3,599	1	0	2	0
E	7,576	1	0	3	0
F	8,731	1	0	3	-1
G	8,730	1	0	3	-1
H	4,999	1	0	2	0
Totals:	192,708	15	-4	62	

### 2041 projected population

	2041 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	136,922	6	-2	40	0
Parksville	17,535	1	-1	6	0
Lantzville	5,002	1	0	2	0
Qualicum Beach	11,882	1	0	4	0
A	9,351	1	0	3	-1
B	5,834	1	0	2	0
C	4,241	1	0	2	0
E	8,926	1	0	3	0
F	10,288	1	0	3	-1
G	10,286	1	0	3	-1
H	5,890	1	0	2	0
Totals:	226,157	16	-3	70	

#### Short-term

- Nanaimo loses 3 Directors
- Parksville loses 1 Director
- Nanaimo loses 6 votes
- Parksville, Qualicum Beach, 'A', 'F', and 'G' lose 1 vote each
- Unweighted corporate vote reduced from 19 to 15 directors
- Decreased voting strength for weighted corporate votes in Nanaimo, Parksville, Qualicum Beach, 'A', 'F', and 'G'
- Decreased voting strength for weighted participant votes in Nanaimo, Parksville, Qualicum Beach, 'A', 'F', and 'G'
- Weighted corporate vote reduced from 73 to 62.

#### Long term

- Nanaimo loses 2 Directors
- Parksville loses 1 Director
- 'A', 'F', and 'G' lose 1 vote each
- Unweighted Corporate vote reduced from 19 to 16 directors
- Decreased voting strength for weighted corporate votes in 'A', 'F', and 'G'
- Decreased voting strength for weighted participant votes in 'A', 'F', and 'G'
- Weighted corporate vote reduced from 73 to 70.

A change to the voting unit and divisor changes the number of Directors and the voting strength.

Option 3e. Small change to voting unit (+500) from 2,500 to 3,000 & big change to divisor (+5) from 5 to 10

2027 projected population

	2026 Census projected pop.	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	116,200	4	-4	39	-1
Parksville	15,653	1	-1	6	0
Lantzville	4,245	1	0	2	0
Qualicum Beach	10,085	1	0	4	0
A	7,938	1	0	3	-1
B	4,952	1	0	2	0
C	3,599	1	0	2	0
E	7,576	1	0	3	0
F	8,731	1	0	3	-1
G	8,730	1	0	3	-1
H	4,999	1	0	2	0
Totals:	192,708	14	-5	69	

Short-term

- Nanaimo loses 4 Directors
- Parksville loses 1 Director
- Nanaimo loses 1 vote
- 'A', 'F', and 'G' lose 1 vote each
- Unweighted corporate vote reduced from 19 to 14 directors
- Decreased voting strength for weighted corporate votes in Nanaimo, 'A', 'F', and 'G'
- Decreased voting strength for weighted participant votes in Nanaimo, 'A', 'F', and 'G'
- Weighted corporate vote reduced from 73 to 69.

2041 projected population

	2041 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	136,922	5	-3	46	6
Parksville	17,535	1	-1	6	0
Lantzville	5,002	1	0	2	0
Qualicum Beach	11,882	1	0	4	0
A	9,351	1	0	4	0
B	5,834	1	0	2	0
C	4,241	1	0	2	0
E	8,926	1	0	3	0
F	10,288	1	0	4	0
G	10,286	1	0	4	0
H	5,890	1	0	2	0
Totals:	226,157	15	-4	79	

Long term

- Nanaimo loses 3 Directors
- Parksville loses 1 Director
- Nanaimo gains 6 votes
- Unweighted Corporate vote reduced from 19 to 15 directors
- Increased voting strength for weighted corporate votes in Nanaimo
- Increased voting strength for weighted participant votes in Nanaimo
- Weighted corporate vote increased from 73 to 79.

A change to the voting unit and divisor changes the number of Directors and the voting strength.

Option 3f. Big change to voting unit (+1,000) from 2,500 to 3,500 & big change to divisor (+5) from 5 to 10

2027 projected population

	2026 Census projected pop.	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	116,200	4	-4	34	-6
Parksville	15,653	1	-1	5	-1
Lantzville	4,245	1	0	2	0
Qualicum Beach	10,085	1	0	3	-1
A	7,938	1	0	3	-1
B	4,952	1	0	2	0
C	3,599	1	0	2	0
E	7,576	1	0	3	0
F	8,731	1	0	3	-1
G	8,730	1	0	3	-1
H	4,999	1	0	2	0
Totals:	192,708	14	-5	62	

Short-term

- Nanaimo loses 4 Directors
- Parksville loses 1 Director
- Nanaimo loses 6 votes
- Parksville, Qualicum Beach 'A', 'F', and 'G' lose 1 vote each
- Unweighted corporate vote reduced from 19 to 14 directors
- Decreased voting strength for weighted corporate votes in Nanaimo, Parksville, Qualicum Beach, 'A', 'F', and 'G'
- Decreased voting strength for weighted participant votes in Nanaimo, Parksville, Qualicum Beach, 'A', 'F', and 'G'
- Weighted corporate vote reduced from 73 to 62.

2041 projected population

	2041 projected population	Number of Directors	+/-	Voting Strength	+/-
Nanaimo	136,922	4	-4	40	0
Parksville	17,535	1	-1	6	0
Lantzville	5,002	1	0	2	0
Qualicum Beach	11,882	1	0	4	0
A	9,351	1	0	3	-1
B	5,834	1	0	2	0
C	4,241	1	0	2	0
E	8,926	1	0	3	0
F	10,288	1	0	3	-1
G	10,286	1	0	3	-1
H	5,890	1	0	2	0
Totals:	226,157	14	-5	70	

Long term

- Nanaimo loses 4 Directors
- Parksville loses 1 Director
- 'A', 'F', 'G' lose 1 vote each
- Unweighted Corporate vote reduced from 19 to 14 directors
- Decreased voting strength for weighted corporate votes in 'A', 'F', and 'G'
- Decreased voting strength for weighted participant votes in 'A', 'F', and 'G'
- Weighted corporate vote reduced from 73 to 70.

A change to the voting unit and divisor changes the number of Directors and the voting strength.



	NANAIMO	PARKSVILLE	QUALICUM BEACH	LANTZVILLE	AREA A	AREA B	AREA C	AREA E	AREA F	AREA G	AREA H
House Numbering				X	X	X	X	X	X	X	X
Southern Community Economic Development						X					
Northern Community Economic Development		X	X					X	X	X	X
Building Inspection					X	X	X	X	X	X	X
Lantzville				X							
Hazardous Properties (nuisance control)				X	X	X	X	X		X	X
Lantzville				X							
Unightly Premises					X	X	X	X		X	X
Lantzville				X							
Drinking Water Protection	X	X	X	X	X	X	X	X	X	X	X
<b>Transit</b>											
Southern Community Transit	X			X	X		O				
D69 Community Transit		X	X					X		X	X
Gabriola Island Taxi Saver Contribution						O					
Gabriola Emergency Wharf (Descano Bay)						X					
Gabriola Island Transit Contribution						X					
Electric Vehicle Charging Station Service						X		X		X	X
<b>Solid Waste / Recycling</b>											
Solid Waste Disposal (Landfills)	X	X	X	X	X	X	X	X	X	X	X
Recycling and Compulsory (Garbage) Collection		X	X	X	X	X	X	X	X	X	X
<b>Animal Control</b>											
Areas E,G,H								X		X	X
Area F									X		
Areas A,B,C					X	X	X				





	NANAIMO	PARKSVILLE	QUALICUM BEACH	LANTZVILLE	AREA A	AREA B	AREA C	AREA E	AREA F	AREA G	AREA H
D68 Emergency 911				X	X	X	X				
D69 Emergency 911		X	X					X	X	X	X
Emergency Planning					X	X	X	X	X	X	X
Lantzville				X							
<b>Fire Protection</b>											
French Creek									O	O	
Errington									O	O	
Dashwood									O	O	O
Dashwood Fire Hall Service Area									O	O	O
Meadowood Fire (debt only)									O		
Nanoose								O	O	O	
Wellington Fire & Streetlighting							O				
Parksville Local										O	
Coombs-Hillier									O		
Bow Horn Bay									O		O
Cassidy / Waterloo					O		O				
Extension							O				
Nanaimo River Fire							O				
San Paniel Water System (Fire Protection Improvements)										O	
<b>Streetlighting (separate services)</b>											
Rural Street Lighting					O			O		O	
Fairwinds Streetlighting								O			
Morningstar Streetlighting										O	
Sandpiper Streetlighting										O	
Hwy 4 Intersections Streetlight									X		
French Creek Village Streetlight										O	
Englishman River Streetlighting										O	
<b>Noise Control</b>											
Area A					X						
Area B						O					

	NANAIMO	PARKSVILLE	QUALICUM BEACH	LANTZVILLE	AREA A	AREA B	AREA C	AREA E	AREA F	AREA G	AREA H
Area C							X				
Area E								X			
Area G										X	
Lantzville				X							
<b>Stormwater</b>											
Englishman River									O	O	
Cedar Sewer Stormwater					O						