



REGIONAL
DISTRICT
OF NANAIMO

STAFF REPORT TO
District 69 Swimming Pool Service Select
Committee
July 26, 2023

**RDN DISTRICT 69 SWIMMING POOL LOCAL SERVICE AREA ESTABLISHMENT BYLAW NO. 899 -
ADDING ELECTORAL AREA E AT 100 PERCENT USAGE APPORTIONMENT**

PLEASE NOTE THE FOLLOWING ADDITIONAL RECOMMENDATIONS WERE PASSED BY THE COMMITTEE:

- *That:*
 1. *The renovation of the Ravensong Aquatic Facility be put on hold and be re-examined in 2025, and that contributions to reserves for renovations at the Ravensong Aquatic Centre be set at zero for the 2024 budget;*
 2. *“Regional District of Nanaimo District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899, 1993” be amended to include Electoral Areas E, F, G, H, City of Parksville and Town of Qualicum Beach, based on an apportionment model of 100% usage; and further,*
 3. *The apportionment model be re-examined in 2025.*
- *That the Regional District of Nanaimo Board abandon “Regional District of Nanaimo District 69 Swimming Pool Service Amendment Bylaw No. 899.02, 2022”.*
- *That the amendment to “Regional District of Nanaimo District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899, 1993, proceed under the Local Government Act with the consent of at least 2/3 of the participants.*

RECOMMENDATION

That the report titled “RDN District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899 - Adding Electoral Area E at 100 Percent Usage Apportionment” be received for information.

BACKGROUND

At the June 29, 2023 District 69 Swimming Pool Service Select Committee meeting discussions continued on possible apportionment models that would see Electoral Area E added to RDN District 69 Swimming Pool Local Service Area Bylaw No. 899 (Bylaw No. 899). At this meeting the following resolution was made:

That staff bring forward a report on a potential amendment to “Regional District of Nanaimo District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899, 1993” to include Electoral Area E and change the apportionment to 100% usage for Electoral Area E and include an option in the report to not include contributions to reserve.

Four past staff reports dated December 14, 2021, January 11, 2022, April 26, 2022, and April 18, 2023, to the Board have included legislative information on the process to amend the Regional District of Nanaimo District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899, 1993. This information can be provided to the

Board again at any time and would likely be of value once a preferred amendment, if any, to Bylaw No. 899 with details is selected.

Current Status of Bylaw No. 899

At the January 11, 2022, Board meeting, the Board gave three readings to *Regional District of Nanaimo District 69 Swimming Pool Service Amendment Bylaw No. 899.02, 2022* (Bylaw No. 899.02) and directed that it be sent to the Inspector of Municipalities for approval. The amendment bylaw is currently on hold at the Ministry pending further direction from the RDN Board following the public engagement process. Bylaw No. 899.02 proposes to amend the RDN D69 Swimming Pool Service (Bylaw No. 899) by adding Electoral Area E, with a phase in period over 5 years, and did not propose to change the funding model from the current Bylaw No. 899 which is 50% assessment and 50% usage.

At the June 14, 2022 Board meeting, the Board further directed as follows: “That a referendum be held with public engagement, at the “involve” level of participation within the Board’s engagement policy, to amend the Regional District of Nanaimo District 69 Swimming Pool Service Establishment Bylaw No. 899, 1993 (Bylaw 899), to include Electoral Areas E, F, G, H, City of Parksville and Town of Qualicum Beach, based on an apportionment model of 1/3 assessment, 1/3 population, and 1/3 usage (Resolution #22-344).

Attachment 1 illustrates funding options under the current and amendment bylaw (50% usage and 50% assessment), as well options under Board Resolution #22-344 as noted above (1/3 assessment, 1/3 population, and 1/3 usage). The Attachment also illustrates options as directed from the District 69 Swimming Pool Service Select Committee to include Electoral Area E at 100% usage, and an option to include Electoral Area E at 100% usage with no contributions to reserve under both funding models.

FINANCIAL IMPLICATIONS

Attachment 1 provides the information requested at the last Pool Select Committee meeting (June 29, 2023) by Directors as well as a financial implications summary of options and actions the Board and Pool Select Committee have formally considered and directed staff to provide further information on:

The current apportionment in the 2023 Financial Plan: 50% usage, 50% assessment and No EA E

OPTIONS

1. Direction from the Board # 21-690 That staff be directed to amend “Regional District of Nanaimo District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899, 1993” to include Area E as a participant over a five-year phase in period at twenty (20) percent per year with an apportionment based on fifty (50) percent assessment and fifty (50) percent usage formula commencing in 2022. (This direction is incorporated in Bylaw No. 899.02, currently on hold at the Ministry).
2. Request from last Pool Select Committee June (29) EA E 100% Usage, All other Participants 50% Usage and 50% Assessment.
3. Request from last Pool Select Committee June (29) EA E 100% Usage and no contribution to reserve. All other Participants 50% Usage and 50% Assessment.
4. Direction from Board #22-344 That a referendum be held with public engagement, at the “involve” level of participation within the Board’s engagement policy, to amend the Regional District of Nanaimo District

69 Swimming Pool Service Establishment Bylaw No. 899, 1993 (Bylaw No. 899), to include Electoral Areas E, F, G, H, City of Parksville and Town of Qualicum Beach, based on an apportionment model of 1/3 assessment, 1/3 population, and 1/3 usage.

5. Direction from Board #23-247 That other funding options be presented - EA E 100% Usage, All other Participants 1/3 Usage, 1/3 Assessment, 1/3 Population.
6. Direction from Board #23-247 That other funding options be presented - EA E 100% Usage and no contribution to reserve, All other Participants 1/3 Usage, 1/3 Assessment, 1/3 Population.

In effect the Attachment includes seven financial calculations in a format that allows for comparison. The options presented above illustrate some of the options available for consideration, but there are many more options that could be explored if requested.

STRATEGIC PLAN ALIGNMENT

Social Wellbeing - Make the Region a safe and vibrant place for all, with a focus on children and families in programs and planning.

REVIEWED BY:

- J. Hill, Corporate Officer
- M. Manhas, Acting Chief Financial Officer
- T. Osborne, General Manager, Recreation and Parks
- D. Holmes, Chief Administrative Officer

ATTACHMENT:

- Attachment 1 - RDN District 69 Swimming Pool Local Service Establishment Bylaw No. 899 Current vs Optional Apportionments
- Attachment 2 - Additional Apportionment Models - District 69 Swimming Pool Service