



REVIEW OF ELECTORAL AREA E PARTICIPATING IN FUNDING OF AQUATIC SERVICES

RECOMMENDATION

That staff be directed to amend “Regional District of Nanaimo District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899, 1993” to include Area E as a participant over a five-year phase in period at twenty (20) percent per year with an apportionment based on fifty (50) percent assessment and fifty (50) percent usage formula commencing in 2022.

BACKGROUND

The Ravensong pool was constructed in 1995 and the debt on the original construction was paid off in 2015. The facility has been well maintained with some major maintenance work been done over its service life to date. The current participants (Parksville, Qualicum, EA ‘F’, EA ‘G’ and EA ‘H’) have also accumulated \$3,866,000 in reserves for continued maintenance and/or upgrades.

The service establishing bylaw was amended to update the apportionment of costs from purely assessment based to a combination of assessment and usage (see Attachment 1 for funding and bylaw history).

The District of Lantzville, EA ‘A’, EA ‘B’ and EA ‘C’ also contribute to amenities in the City of Nanaimo, including towards operations of the aquatic facilities. (Attachment 1). This is done through agreement and based on periodic usage surveys.

The question of adding EA ‘E’ to the funding of aquatics is the subject of this report. A number of options have been presented except one for EA ‘E’ contributing to operational cost only for Ravensong, as this data does not currently exist.

FINANCIAL OPTIONS AND IMPLICATIONS

Funding options have been narrowed down to five that would provide for all jurisdictions in the RDN funding aquatic services for the Board’s consideration:

1. Electoral Area E becoming a full participant in the District 69 Swimming Pool Service
2. Electoral Area E becoming a full participant in the District 69 Swimming Pool Service over a five-year phase in period.
3. Electoral Area E participate the District 69 Swimming Pool Service based on a usage formula
4. Electoral Area E provide funding of the City of Nanaimo’s aquatic facilities based on a usage formula
5. Electoral Area E participate in both District 69 Swimming Pool Service and City of Nanaimo’s aquatic facilities based on a usage formula

For the options outlined in this report, the *Local Government Act* (LGA) outlines the process for amendments to the *Regional District of Nanaimo District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899, 1993* and/or *Southern Community Recreation Local Service Area Bylaw No. 1059, 1996* (Attachment 5). The LGA provides the option that the Board may amend an establishing bylaw with the consent of at least two-thirds of the participants in the service. As a result, in the case of adding a participating area to the service(s), the Board may amend the service establishing bylaw in the following two ways:

- With the consent of at least two-thirds of the participants in the service (including any proposed new participant) and Inspector of Municipalities' approval; or
 - In accordance with the requirements applicable to the adoption of the bylaw that it amends (likely a referendum in this case), and Inspector of Municipalities' approval.
1. That staff be directed to amend "Regional District of Nanaimo District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899, 1993" to include Area E as a participant.

This option would provide for Electoral Area E becoming a full participant in the District 69 Swimming Pool Service. The 50% assessment/50% usage would be applied with Electoral Area E participating in Ravensong. Usage is based on blend on last two surveys as used for other service participants.

	CURRENT	PROPOSED	CHANGE	
	Total Requisition	Total Requisition	Total Requisition	Res Cost Per \$1,000
City of Parksville	902,526	798,715	(103,811)	-0.023
Town of Qualicum Beach	781,375	698,614	(82,761)	-0.024
EA E	-	339,690	339,690	0.111
EA F	525,538	472,142	(53,396)	-0.024
EA G	578,467	515,745	(62,722)	-0.024
EA H	297,176	260,176	(37,000)	-0.022
Totals	3,085,082	3,085,082	-	

Based on Ravensong 2022 preliminary budget requisition, current EA E usage and 2021 revised roll assessments

2. That staff be directed to amend "Regional District of Nanaimo District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899, 1993" to include Area E as a participant over a five-year phase in period at twenty (20) percent per year with an apportionment based on fifty (50) percent assessment and fifty (50) percent usage formula commencing in 2022.

This option would provide for Electoral Area E to contribute to the service over a phased period of time of 20% per year over five - years.

		PROPOSED				
		2022	2023	2024	2025	2026
	CURRENT	20%	40%	60%	80%	100%
	Total Requisition	Total Requisition	Total Requisition	Total Requisition	Total Requisition	Total Requisition
City of Parksville	902,526	881,956	947,524	1,072,883	1,114,667	1,107,115
Town of Qualicum Beach	781,375	764,790	823,026	933,549	971,692	968,361
EA E	-	67,938	149,464	260,067	369,294	470,850
EA F	525,538	514,703	554,255	629,111	655,279	654,445
EA G	578,467	565,887	608,636	689,965	717,716	714,884
EA H	297,176	289,808	310,683	350,991	363,791	360,635
Totals	3,085,082	3,085,082	3,393,588	3,936,566	4,192,439	4,276,290

Based on Ravensong 2022 preliminary budget requisition, current EA E usage and projected roll assessments

3. That staff be directed to amend “Regional District of Nanaimo District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899, 1993” to include Area E as a participant with an apportionment based on a usage formula.

This option would provide for Electoral Area E to participate the District 69 Swimming Pool Service based on a usage formula.

	CURRENT	PROPOSED	CHANGE	
	Total Requisition	Total Requisition	Total Requisition	Res Cost Per \$1,000
City of Parksville	902,526	861,050	(41,476)	-0.004
Town of Qualicum Beach	781,375	745,467	(35,908)	-0.005
EA E	-	141,772	141,772	0.023
EA F	525,538	501,388	(24,150)	-0.005
EA G	578,467	551,884	(26,583)	-0.005
EA H	297,176	283,521	(13,655)	-0.004
Totals	3,085,082	3,085,082	-	

Based on Ravensong 2022 preliminary budget requisition, current EA E usage and projected roll assessments

4. That staff be directed to amend “Southern Community Recreation Local Service Area Bylaw No. 1059, 1996” to include Electoral Area E as a participant with an apportionment based on a usage formula;

AND that staff be directed to prepare an amendment to the “District 68 Sports Field & Recreation Services Agreement” to contribute to the City of Nanaimo’s aquatic facilities by agreement based on a usage formula.

This option would provide for Electoral Area E to participate in the RDN’s service agreement with City of Nanaimo and provide funding to their aquatic centres based on a usage formula.

	CURRENT	PROPOSED	CHANGE	
	Total Requisition	Total Requisition	Total Requisition	Res Cost Per \$1,000
Lantzville	111,063	109,174	(1,889)	-0.002
EA A	72,320	70,999	(1,321)	0.000
EA B	27,120	26,666	(455)	0.000
EA C	46,492	45,739	(753)	-0.001
EA E	-	42,617	42,617	0.019
Totals	256,995	295,195	38,199	

Based on Southern Community Recreation 2022 preliminary budget requisition from the City of Nanaimo and current EA E usage

5. That staff be directed to amend “Regional District of Nanaimo District 69 Swimming Pool Local Service Area Establishment Bylaw No. 899, 1993” to include Area E as a participant with apportionment based on a usage formula;

AND that staff be directed to amend “Southern Community Recreation Local Service Area Bylaw No. 1059, 1996” to include Electoral Area E as a participant;

AND FURTHER that staff be directed to prepare an amendment to the “District 68 Sports Field & Recreation Services Agreement” to contribute to the City of Nanaimo’s aquatic facilities by agreement based on a usage formula.

This option would provide for Electoral Area E to participate in both District 69 Swimming Pool Service and City of Nanaimo's aquatic facilities based on a usage formula. Usage information as shown in Options 3 and 4 would apply.

	CURRENT	PROPOSED	CHANGE	
	Total Requisition	Total Requisition	Total Requisition	Res Cost Per \$1,000
Lantzville	111,063	109,174	(1,889)	-0.002
EA A	72,320	70,999	(1,321)	0.000
EA B	27,120	26,666	(455)	0.000
EA C	46,492	45,739	(753)	-0.001
EA E	-	42,617	42,617	0.019
Subtotal - South Comm Rec	256,995	295,195	38,199	
City of Parksville	902,526	861,050	(41,476)	-0.004
Town of Qualicum Beach	781,375	745,467	(35,908)	-0.005
EA E	-	141,772	141,772	0.023
EA F	525,538	501,388	(24,150)	-0.005
EA G	578,467	551,884	(26,583)	-0.005
EA H	297,176	283,521	(13,655)	-0.004
Subtotal - Ravensong	3,085,082	3,085,082	-	

STRATEGIC PLAN ALIGNMENT

Social Wellbeing - Make the Region a safe and vibrant place for all, with a focus on children and families in programs and planning.

REVIEWED BY:

D. Banman, Manager Recreation Services
J. Bagnall, Deputy Corporate Officer
J. Hill, Manager Legislative Services
T. Moore, Acting Director of Finance
D. Holmes, Chief Administrative Officer

ATTACHMENTS:

1. Bylaw History and Current Funding
2. Bylaw 899 (1993) - Bylaw to Establish and Operate a Swimming Pool Facility as a Local Service
3. Bylaw 900 (1993) - Bylaw to Authorize the Borrowing of Funding for the Purpose of providing the District 69 Swimming Pool Local Service
4. Bylaw 899.01 (2013) Bylaw to Amend RDN Swimming Pool Local Service Area Establishment Bylaw No. 899.
5. District 68 Sport Field and Recreation Services Agreement
6. Bylaw 1059-0 (Consolidated to .04 / 2011) Bylaw to Establish a Service for Pleasure, Recreation and Other Community Use