

REGIONAL DISTRICT OF NANAIMO MINUTES OF THE REGULAR BOARD MEETING

Tuesday, February 25, 2020 7:00 P.M. Board Chambers

In Attendance: Director I. W. Thorpe Chair

Director V. Craig Vice Chair

Director K. Wilson Electoral Area A Director M. Young Electoral Area C Director B. Rogers Electoral Area E Director L. Salter Electoral Area F Director L. Wallace Electoral Area G Director S. McLean Electoral Area H Director L. Krog City of Nanaimo Director S. Armstrong City of Nanaimo Director D. Bonner City of Nanaimo Director T. Brown City of Nanaimo Director B. Geselbracht City of Nanaimo Director E. Hemmens City of Nanaimo City of Nanaimo Director J. Turley City of Parksville Director E. Mayne Director A. Fras City of Parksville Director M. Swain District of Lantzville

Director B. Wiese Town of Qualicum Beach

Also in Attendance: P. Carlyle Chief Administrative Officer

J. Bradburne A/Gen. Mgr. Corporate Services

S. De Pol A/Gen. Mgr. Regional & Community Utilities
G. Garbutt Gen. Mgr. Strategic & Community Development

T. Osborne Gen. Mgr. Recreation & Parks

D. Pearce Gen. Mgr. Transportation & Emergency Services

J. Hill Mgr. Legislative Services
C. Golding Recording Secretary

CALL TO ORDER

The Chair called the meeting to order and respectfully acknowledged the Coast Salish Nations on whose traditional territory the meeting took place.

APPROVAL OF THE AGENDA

20-045

It was moved and seconded that the agenda be approved as amended, to include Item 5.3 under Delegations and Items 6.1, 6.2, and 6.3 under Correspondence:

- 5.3 Dr. John Cline, re Agenda Item 12.2 Wireless 5th Generation Technology
- 6.1 Harry Oppenlander, re Riparian Area Destruction
- 6.2 Bob Gougeon, re Proposal by the RDN to Permit Homeless People to Camp in Select RDN Parks
- 6.3 Rob Vagramov, Mayor, City of Port Moody, re Request for Support for Pharmacare Program

CARRIED UNANIMOUSLY

ADOPTION OF MINUTES

Regular Board Meeting - January 28, 2020

20-046

It was moved and seconded that the minutes of the Regular Board meeting held January 28, 2020, be adopted.

CARRIED UNANIMOUSLY

PRESENTATION

Canadian Award for Financial Reporting presented to the Finance Department of the Regional District of Nanaimo for the 2018 Annual Financial Report

Chair Thorpe presented Jeannie Bradburne, Director of Finance and Manvir Manhas, Manager of Capital and Financial Reporting with the Canadian Award for Financial Reporting by the Government Finance Officers Association. The award was accepted on behalf of the Finance Department of the Regional District of Nanaimo for the 2018 Annual Financial Report.

DELEGATIONS - AGENDA ITEMS

Penny Shantz, President, Parksville Curling Club, re Agenda Item 10.1.3 Parksville Curling Club Arena

Penny Shantz shared her views that the District 69 Arena is an asset to the community and that the curling club is self-supporting and an economic benefit to the region through hosting events and provided options for a new ownership structure for the Arena to help ensure the on-going success of curling in the region.

Dr. Stephen Faulkner, re Agenda Item 12.2 Wireless 5th Generation Technology

Dr. Stephen Faulkner voiced his concerns about 5th Generation electromagnetic field radiation and its impacts on human health advising that there have been few studies on its long-term effects.

Dr. John Cline, re Agenda Item 12.2 Wireless 5th Generation Technology

Dr. Cline shared his views on the effects to human health from exposure to lower frequency electromagnetic field radiation and that the effects from 5G exposure will likely be more severe.

CORRESPONDENCE

20-047

It was moved and seconded that the following correspondence be received for information:

Harry Oppenlander, re Riparian Area Destruction

Bob Gougeon, re Proposal by the RDN to Permit Homeless People to Camp in Select RDN Parks

Rob Vagramov, Mayor, City of Port Moody, re Request for Support for Pharmacare Program

CARRIED UNANIMOUSLY

COMMITTEE MINUTES

20-048

It was moved and seconded that the following minutes be received for information:

Electoral Area Services Committee - February 11, 2020

Committee of the Whole - February 11, 2020

Oceanside Services Committee - February 13, 2020

Regional Parks and Trails Select Committee - February 4, 2020

CARRIED UNANIMOUSLY

CONSENT AGENDA

At the request of Directors, the following items were removed from the Consent Agenda for consideration under Section 9. Items Removed from the Consent Agenda:

- 8.2.2 Regional District of Nanaimo Hazard, Risk and Vulnerability Analysis
- 8.3.2 Regional Grant Application to UBCM Poverty Reduction & Action Program for Social Needs Assessment and Strategy
- 8.3.5 Final Updated Action Plan (2020-2030) Regional District of Nanaimo Drinking Water and Watershed Protection

It was moved and seconded that the following items in the Consent Agenda be adopted by consent:

- 8.1.1 Oceanside Victim Services Funding Agreement
- 8.2.1 Community Emergency Preparedness Fund Grants 2020
- 8.3.1 Agricultural Area Plan
- 8.3.3 Communications and Engagement Policies
- 8.3.4 Parksville Fire Department Confined Space Rescue Agreement
- 8.3.6 Access Issues in the Corcan Road Corridor

CARRIED UNANIMOUSLY

The items and recommendations referred to above are as follows:

OCEANSIDE SERVICES COMMITTEE RECOMMENDATIONS

Oceanside Victim Services Funding Agreement

20-050

That the Board endorse amending the current agreement with the Family Resource Association to reflect the merger with Sources Community Resources Society effective April 1, 2020.

ADOPTED ON CONSENT

ELECTORAL AREA SERVICES COMMITTEE RECOMMENDATIONS

Community Emergency Preparedness Fund Grants 2020

20-051

That the grant application for \$25,000 to the Union of British Columbia Municipalities Community Emergency Preparedness Fund for an emergency communications trailer be endorsed.

ADOPTED ON CONSENT

20-052

That the grant application for \$25,000 to the Union of British Columbia Municipalities Community Emergency Preparedness Fund for Emergency Support Services modernization and group lodging be endorsed.

ADOPTED ON CONSENT

COMMITTEE OF THE WHOLE RECOMMENDATIONS

Agricultural Area Plan

20-053

That the Agricultural Advisory Committee review the Agricultural Area Plan and the Agricultural Advisory Committee Terms of Reference and present recommendations to the Board.

ADOPTED ON CONSENT

Communications and Engagement Policies

20-054

That the Board approve the updated Public Engagement Policy.

ADOPTED ON CONSENT

20-055

That the Board approve the updated Communications Policy.

ADOPTED ON CONSENT

Parksville Fire Department Confined Space Rescue Agreement

20-056

That the Board endorse a five (5) year agreement with the Parksville Fire Department to provide confined space rescue services for the Regional District of Nanaimo (RDN) Water and Utility Services and Wastewater Services.

ADOPTED ON CONSENT

Access Issues in the Corcan Road Corridor

20-057

That at the next Ministry of Transportation and Infrastructure Update Meeting, Directors from Electoral Area F and H, along with staff from the Regional District of Nanaimo and Ministry of Transportation and Infrastructure, discuss options to address access issues in the Corcan Road Corridor.

ADOPTED ON CONSENT

ITEMS REMOVED FROM THE CONSENT AGENDA

Regional District of Nanaimo Hazard, Risk and Vulnerability Analysis

20-058

It was moved and seconded that the Regional District of Nanaimo Hazard, Risk and Vulnerability Analysis and Flood Risk Assessment reports, be endorsed.

CARRIED UNANIMOUSLY

20-059

It was moved and seconded that an interdepartmental review of the Full Hazard Assessment Scores be conducted to assign priority rankings and identify current and new risk reduction strategies for prioritized hazards.

CARRIED UNANIMOUSLY

Regional Grant Application to UBCM Poverty Reduction & Action Program for Social Needs Assessment and Strategy

20-060

It was moved and seconded that the Regional District of Nanaimo apply to the Union of British Columbia Municipalities Poverty Reduction Planning & Action grant program for a Social Needs Assessment and Strategy and that it act as grant manager for a regional application to include partnering local governments within the Regional District of Nanaimo.

CARRIED UNANIMOUSLY

Final Updated Action Plan (2020-2030) – Regional District of Nanaimo Drinking Water and Watershed Protection

20-061

It was moved and seconded that the Board endorse the final updated Regional District of Nanaimo Drinking Water and Watershed Protection Action Plan for 2020-2030.

CARRIED UNANIMOUSLY

20-062

It was moved and seconded that the Program's workplan be incorporated into the operational plan.

ITEMS NOT INCLUDED IN THE CONSENT AGENDA

COMMITTEE RECOMMENDATIONS

Oceanside Services Committee

Request for Regional District of Nanaimo Financial Support for Oceanside Community Track at Ballenas Secondary

20-063

It was moved and seconded that a letter be sent to School District 69 outlining the Committee's concerns and questions that need to be answered in order to further reconsider the costs of funding the Ballenas track.

CARRIED UNANIMOUSLY

Ravensong Aquatic Centre Expansion Feasibility Project - February 2020 Update

20-064

It was moved and seconded that an option be provided to the Committee that outlines what the cost would be to the community for a basic addition to the pool that includes an additional lane tank and expanded change rooms.

CARRIED UNANIMOUSLY

Parksville Curling Club Arena

20-065

It was moved and seconded that the Regional District of Nanaimo have discussions with the City of Parksville and dispose of the Parksville Curling Club (District 69 Arena) to the City of Parksville for \$1.00.

Opposed (13): Director Thorpe, Director Rogers, Director Wilson, Director Craig, Director Salter, Director McLean, Director Krog, Director Bonner, Director Brown, Director Geselbracht, Director Hemmens, Director Turley, and Director Swain

DEFEATED

It was moved and seconded that the budgeting and taxation for the demolition of the Parksville Curling Club (District 69 Arena) be delayed until the City of Parksville and the Parksville Curling Club have had an opportunity to comment.

It was moved and seconded that the main motion be amended by adding "and Regional District of Nanaimo staff" before "have had an opportunity to comment."

Director Brown left Board Chambers at 8:35 PM.

The vote was taken on the amendment.

It was moved and seconded to call the question.

Opposed (4): Director Thorpe, Director Rogers, Director Salter, Director Young

CARRIED

Without further debate, the vote was taken on the main motion as amended:

20-066

That the budgeting and taxation for the demolition of the Parksville Curling Club (District 69 Arena) be delayed until the City of Parksville, the Parksville Curling Club and Regional District of Nanaimo staff have had an opportunity to comment.

CARRIED UNANIMOUSLY

Director Brown entered Board Chambers at 8:37 PM.

Electoral Area Services Committee

Development Permit with Variance Application No. PL2019-179 - 1249 Winchester Road, Electoral Area F

20-067

It was moved and seconded that the Board approve Development Permit with Variance No. PL2019-179 to permit the development of a foot bridge across a tributary of French Creek, subject to the terms and conditions outlined in Attachment 2.

CARRIED UNANIMOUSLY

Development Variance Permit Application No. PL2020-011 - 1505 Meadowood Way, Electoral Area F

20-068

It was moved and seconded that the Board approve Development Variance Permit No. PL2020-011 to reduce the setback from the Little Qualicum River subject to the terms and conditions outlined in Attachment 2.

CARRIED UNANIMOUSLY

Temporary Use Permit Application No. PL2019-146 - Minetown Road, Electoral Area A 20-069

It was moved and seconded that the Board receive the Summary of the Public Information Meeting held on January 9, 2020.

It was moved and seconded that the Board approve Temporary Use Permit No. PL2019-146 to allow temporary mini storage on the subject property subject to the terms and conditions outlined in Attachment 3.

CARRIED UNANIMOUSLY

Committee of the Whole

Regional District of Nanaimo 2020-2024 Financial Plan

20-071

It was moved and seconded that pending approval from the Union of BC Municipalities, that \$50,000 from the Electoral Area G Community Works Fund be used for safety and accessibility upgrades of Little Qualicum Hall at Dashwood Community Park and that the project be added to the 2020 Financial and Parks Plan.

Opposed (2): Director Young, and Director Brown

CARRIED

20-072

It was moved and seconded that the 2020 Financial Plan, as presented on February 11, 2020 be amended to reduce the 2020 Electoral Area B Gabriola Island Recreation contribution to reserve funds to \$5,000 and reduce the taxation by the same amount.

Opposed (2): Director Young, and Director Brown

CARRIED

20-073

It was moved and seconded that the annual allowance for Electoral Area Directors to attend seminars be set at \$1,500 effective 2020, and that the 2020-2024 Financial Plan be amended accordingly.

Opposed (2): Director Young, and Director Brown

CARRIED

20-074

It was moved and seconded that the Board approve the 2020-2024 Financial Plan as amended.

Opposed (2): Director Young, and Director Brown

CARRIED

It was moved and seconded that "Regional District of Nanaimo Regional Parks and Trails Service Area Amendment Bylaw No. 1231.07, 2020" be introduced and read three times.

CARRIED UNANIMOUSLY

20-076

It was moved and seconded that "Regional Growth Management Service Amendment Bylaw No. 1553.04, 2020" be introduced, read three times, and forwarded to the Inspector of Municipalities for approval.

Opposed (1): Director Brown

CARRIED

20-077

It was moved and seconded that "Drinking Water and Watershed Protection Service Amendment Bylaw No. 1556.04, 2020" be introduced, read three times, and forwarded to the Inspector of Municipalities for approval.

Opposed (1): Director Salter

CARRIED

20-078

It was moved and seconded that "Southern Community Sewer Service Area Development Cost Charge Reserve Fund Expenditure Bylaw No. 1804, 2020" be introduced and read three times.

CARRIED UNANIMOUSLY

20-079

It was moved and seconded that "Regional District of Nanaimo Electoral Area 'G' Noise Control Extended Service Amendment Bylaw No. 1168.01, 2020" be introduced, read three times, and forwarded to the Inspector of Municipalities for approval.

CARRIED UNANIMOUSLY

Regional Parks and Trails Select Committee

Park Use Regulations Bylaw No. 1801, 2019

20-080

It was moved and seconded that "Regional District of Nanaimo Park Use Regulations Bylaw No. 1801, 2019" be amended to include "Coats Marsh Regional Park" to Schedule B, 2(c) of the bylaw.

It was moved and seconded that "Regional District of Nanaimo Park Use Regulations Bylaw No. 1801, 2019" be introduced and read three times, as amended.

CARRIED UNANIMOUSLY

20-082

It was moved and seconded that "Regional District of Nanaimo Park Use Regulations Bylaw No. 1801, 2019" be adopted.

CARRIED UNANIMOUSLY

MOTIONS FOR WHICH NOTICE HAS BEEN GIVEN

Electric Vehicle Charging Station Location in Electoral Area F

20-083

It was moved and seconded that staff be directed to review the location of the electric vehicle charging station in Electoral Area F.

Opposed (1): Director Bonner

CARRIED

Wireless 5th Generation Technology

It was moved and seconded that the Board send a letter to the Federal Minister of Health, Federal Minister of Canadian Heritage, Federal Minister of Innovation, Science and Economic Development, Member of Parliament, Paul Manly and Member of Parliament, Gord Johns, requesting that the build out of wireless 5th Generation enabled small cell/micro cell antennas be suspended until such technologies have been proven safe to the environment and human health, especially children, by scientists independent from industry, through long term research testing which includes health effects of long term non thermal electromagnetic field radiation on human cells.

It was moved and seconded to call the question.

Opposed (4): Director Craig, Director Rogers, Director Salter, and Director Young

CARRIED

Without further debate, the vote was taken on the main motion:

20-084

That the Board send a letter to the Federal Minister of Health, Federal Minister of Canadian Heritage, Federal Minister of Innovation, Science and Economic Development, Member of Parliament, Paul Manly and Member of Parliament, Gord Johns, requesting that the build out of wireless 5th Generation enabled small cell/micro cell antennas be suspended until such technologies have been proven safe to the environment and human health, especially children, by scientists independent from industry, through long term research testing which includes health effects of long term non thermal electromagnetic field radiation on human cells.

Opposed (12): Director Thorpe, Director Rogers, Director Wilson, Director Craig, Director Krog, Director Bonner, Director Brown, Director Hemmens, Director Turley, Director Mayne, Director Swain, and Director Wiese

DEFEATED

NEW BUSINESS

Support for Gabriola Land and Trails Trust's Grant Application

20-085

It was moved and seconded that the Chair write a letter on behalf of the Board in support of Gabriola Land and Trails Trust's grant application to the Real Estate Foundation of BC for their new program initiative 'Gabriola Nature Stewards'.

IN CAMERA

20-086

It was moved and seconded that pursuant to the following sections of the *Community Charter* the Board proceed to an In Camera meeting:

- 90(1)(a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the municipality or another position appointed by the municipality:
- 90(1)(e) the acquisition, disposition or expropriation of land or improvements, if the council considers that disclosure could reasonably be expected to harm the interests of the municipality;
- 90(1)(f) law enforcement, if the council considers that disclosure could reasonably be expected to harm the conduct of an investigation under or enforcement of an enactment;
- 90(1)(g) litigation or potential litigation affecting the municipality;
- 90(1)(j) information that is prohibited, or information that if it were presented in a
 document would be prohibited, from disclosure under section 21 of the Freedom of
 Information and Protection of Privacy Act;
- 90(1)(k) negotiations and related discussions respecting the proposed provision of a municipal service that are at their preliminary stages and that, in the view of the council, could reasonably be expected to harm the interests of the municipality if they were held in public; and
- 90(1)(m) a matter that, under another enactment, is such that the public may be excluded from the meeting.

CARRIED UNANIMOUSLY

TIME: 9:34 PM

RISE AND REPORT

Climate Action Technical Advisory Committee Appointments 2020-2022

20-087

It was moved and seconded that Bob Askin, Coralie Breen, Ken Epps, Derrick Grimmer, John MacIsaac, James Mattison, and Wally Wells be appointed to the Climate Action Technical Advisory Committee for a term ending December 31, 2021.

San Malo Community Park Funding Options

20-088

It was moved and seconded that the Board proceed with 'Funding Option 3 - Electoral Area G and All Areas' for funding the San Malo Community Park remediation and park development;

And further that the 2020 Budget be amended accordingly:

- \$15,000 for capital park development using Community Works Funds
- \$15,000 by reducing the transfer to Electoral Area G Community Park Reserve
- \$70,000 of operating costs added to the Administration Service

CARRIED UNANIMOUSLY

Stz'uminus Fire Protection Agreement

20-089

It was moved and seconded that the Board approve a five-year agreement with Stz'uminus First Nation for fire protection services.

CARRIED UNANIMOUSLY

Board Appointments - Electoral Area G Parks and Open Space Advisory Committee

20-090

It was moved and seconded that Jennifer LeBrun and Randy White be appointed to the Electoral Area G Parks and Open Space Advisory Committee for a term ending December 31, 2020.

CARRIED UNANIMOUSLY

20-091

It was moved and seconded that Steven Coull, James Craig, and Michael Foster be appointed to the Electoral Area G Parks and Open Space Advisory Committee for a term ending December 31, 2021.

CARRIED UNANIMOUSLY

Regional District of Nanaimo Financial Plan 2020 to 2024 Bylaw No. 1805, 2020

20-092

It was moved and seconded that "Regional District of Nanaimo Financial Plan 2020 to 2024 Bylaw No. 1805, 2020" be introduced and read three times, as amended.

Opposed (1): Director Brown

CARRIED

2	\sim		\sim	\sim	1
_	u	-	u	9	

It was moved and seconded that "Regional District of Nanaimo Financial Plan 2020 to 2024 Bylaw No. 1805, 2020" be adopted.

Opposed (1): Director Brown

CARRIED

ADJOURNMENT

It was moved and seconded that the meeting be adjourned.

TIME: 10:23 PM	
CHAIR	CORPORATE OFFICER